Integrating Technical Education and Training into Energy Efficiency Program Delivery: A Strategy to Drive Program Participation and Create Short Term Impact and Long Term Market Effects

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ABSTRACT
To realize the significant savings necessary to meet energy savings goals, meet carbon reduction goals and ensure our energy future, energy efficiency program strategies must evolve beyond simply paying for savings. The evolution will include educating, and empowering current and future generations of designers, developers, owners and operators on methods and practices to save energy on every project – not just those supported through an efficiency program.

ComEd has developed an integrated approach to support short-term program savings goals and long-term market effects goals in the Smart Ideas for Your Business New Construction program. Historically, education and training were not part of an integrated program delivery strategy. It was a separate effort (if it was included at all) with no relationship to strategies to drive program participation, increase savings or to impact the marketplace.

Education and training is essential in transforming the market to use energy efficient technologies and practices. While incentives can motivate and marketing can raise awareness, training bridges the gap between theory and practice. It provides the hands-on learning necessary for behavior change. And change is the necessary prerequisite for a transformed economy, one that is more energy efficient, productive, and environmentally responsible.

Introduction
ComEd’s Smart Ideas for Your Business program grew out of the ‘2008-2010 Energy Efficiency and Demand Response (EEDR) Plan’ which commits ComEd to implementing a comprehensive portfolio of demand-side program solutions. The plan was filed with the Illinois Commerce Commission in November 2007 as a response to enactment of Public Act 95-0481 which created a new Section 12-103 of the Illinois Public Utilities Act. Over the three year plan, ComEd will help its customers save approximately 188GWh of energy.

Throughout the program planning and design process, it was clear to ComEd that meeting future statutory goals could not be accomplished and sustained without including market transformation strategies. Technical training and education provide a powerful tool for market transformation and support ComEd’s EEDR Plan objectives:

1. Lay a solid foundation for energy efficiency programs going forward by investing in the program infrastructure needed to support comprehensive and integrated approaches to energy efficiency.
2. Build customer awareness of energy management options and the relation between energy use and environmental impact.

The impact of education and training has been measured within the energy efficiency industry and other industries as well. For over 20 years, the training and development industry has contributed a rich body of work around training impact measurement, evaluation, and return on investment in both the public and private sector (Phillips 2003 and Kirkpatrick 1994).

There are documented energy savings resulting from attendance at targeted efficiency education programs as well. The U.S. Department of Energy’s *Compressed Air Challenge* program documented 149 MWh/year average project savings per attendee (Lawrence Berkeley National Laboratory and Xenergy 2004) and the Energy Center of Wisconsin’s *Better Buildings, Better Business* Residential Conference estimated $0.5 - $2 million in energy savings. (Bensch, 2006)

Education and training is essential not only for the market transformation strategies needed to meet the EEDR Plan objectives, it is a good fit for commercial new construction programs specifically. There are measurable and known market barriers to designing energy efficiency into a new building that targeted training programs can address.

Some of these market barriers are:
- Need for integrated design approaches
- Lack of awareness and understanding of high performance buildings and their potential energy savings
- Preconceived notions regarding high performance building design difficulty
- Perceived risk of using new practices and systems

ComEd selected the Energy Center of Wisconsin to implement its new construction program. The Energy Center has expertise in running a commercial new construction program as well as expertise in delivering training programs that meet the twin goals of driving program participation and transforming the market.

ComEd launched its new construction offering June 1, 2009. The focus of this paper is to show the impact of education and training in meeting the first year program goals. The program’s goal is to save .596 net MWh by May 31, 2010 and an additional 1.98 net MWh by May 31, 2011 from the energy efficient design and construction of new buildings and from major renovations of existing buildings in the private-sector nonresidential market. It is anticipated that MWh goals for energy efficiency in the new construction market will continue to increase in future program years, further emphasizing the need for building a strong foundation of energy efficiency through education and training.

ComEd’s strategy to meet both its MWh savings goal and longer term market transformation goal is to integrate education and training with traditional new
construction technical assistance tools such as building energy modeling and design services. This strategy drives program participation to create short term impacts while simultaneously training the professionals who will go on to create the long term market transformation.

Documenting the effectiveness of this strategy, including behavior change resulting from attendance at education and training programs, is an integral part of the ComEd program. The Energy Center builds evaluation mechanisms into its education and training programs in order to analyze the effectiveness of its program offerings. This paper will review ComEd’s program results to date to determine the effect of this integrated strategy.

Program Design

The **Smart Ideas for Your Business** New Construction service offers financial incentives and technical assistance to encourage building owners, designers and architects to exceed standard, new construction, renovation and lighting practices. The technical assistance component uses a building science approach during the early design phase of a project to provide key technical information and address construction design processes and construction management practices.

In addition to technical assistance and incentives for specific building projects, the program offers education and training sessions on complementary topics for architects and engineers. The education and training component is expected to achieve beneficial impacts that extend beyond the life and scope of the new construction program.

**PROGRAM THEORY**

ComEd’s **Smart Ideas for Your Business** New Construction service and incentives program theory focuses on the potential participant—those offerings and services that are needed to drive both program participation and create a longer term attitudinal and behavioral change that will provide savings after the program has ended. To address these dual objectives, the overall program logic model creates offerings that encourage participants to incorporate design approaches and efficiency measures they normally would not do while supporting ComEd customer service goals.

A critical element of the logic model is an understanding of key market actors and the barriers that must be overcome through program interventions.

For the ComEd New Construction offering, interventions include:

- financial incentives (measure, performance and design)
- technical assistance (influence specific building design and create knowledge for long term influence)
- education and training (provides a conduit for technology transfer to field implementation).

The goal of the new construction services is kWh savings and all of the program interventions are designed to work together to meet specific savings levels. However,
education and training is both a specific task of the program as well as a naturally occurring event associated with providing technical assistance to projects and interacting with owners and design teams. Because of this, a market transformation element as seen in the short and intermediate effects section was incorporated into the logic model to capture these expected changes.

<table>
<thead>
<tr>
<th>Objective</th>
<th>Market Barrier(s) Addressed</th>
<th>Program Activities/ Outputs</th>
<th>SHORT TERM Effects (1 year)</th>
<th>INTERMEDIATE Effects (2–5 years)</th>
<th>SHORT TERM Effects (1 year)</th>
<th>INTERMEDIATE Effects (2–5 years)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Designers adopt HP buildings as the standard design process</td>
<td>Lack of technical knowledge of design approaches</td>
<td>Provide design incentives</td>
<td>Participants will include HP design strategies in projects</td>
<td>Increase in A/E’s stated experience in designing HP buildings</td>
<td>Reach x number of A/E directly</td>
<td>Reach x number of A/E directly</td>
</tr>
<tr>
<td>Targeted Market Actors</td>
<td>Lack of ability to market to the client</td>
<td>Hold 10 technical and non-technical training</td>
<td>Increased knowledge of HP buildings</td>
<td>Increase of demand for HP in RFP’s building programs</td>
<td>Training attendees will include HP design strategies in a minimum of x buildings</td>
<td>Training attendees will include HP design strategies in a minimum of x buildings</td>
</tr>
<tr>
<td>Targeted Market Actors</td>
<td>Lack of awareness and understanding of what HP buildings are and the potential savings</td>
<td>Identify key performance indicators</td>
<td>Increased attendance at training events</td>
<td>Provide technical design assistance to x projects</td>
<td>Provide technical design assistance to x projects</td>
<td></td>
</tr>
<tr>
<td>Targeted Market Actors</td>
<td>Lack of confidence/ perceived risk in performance of design and/or equipment</td>
<td>Work with proffs and programs to disseminate information</td>
<td>Future projects done with same client will include HP design practices</td>
<td>Award x number of technical design grants</td>
<td>Award x number of technical design grants</td>
<td></td>
</tr>
<tr>
<td>Targeted Market Actors</td>
<td>Preconceived notions regarding HP building design difficulty</td>
<td>Increase attendance at training events</td>
<td>Product manufacturers focus on how their products are HP</td>
<td>Increase in number of A/E firms offering HP design x% over baseline</td>
<td>Owner sees codes as the lowest performance level and requires state projects to perform x% above code</td>
<td></td>
</tr>
<tr>
<td>Targeted Market Actors</td>
<td>Perceived risk of using new design practices and systems</td>
<td>Convey targeted email communications on regular basis</td>
<td>Training participants will transfer knowledge to co-workers</td>
<td>Proffs offer more continuing education programs on HP building design</td>
<td>x% increase in number of buildings exceeding current energy code by x% over baseline</td>
<td></td>
</tr>
<tr>
<td>Targeted Market Actors</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Legend: Dashed boxes represent “Designers” and shaded boxes represent “Decision-makers”.

Integration of Training, Marketing and Field Implementation

Even though education and training is a market transformation activity, it can be integrated into a resource acquisition program as a marketing intervention. It is used to drive program enrollment and quicken the acquisition of the resource. In commercial new construction programs, education and training activities are used to overcome barriers to program participation such as resistance in the design community to adopt new practices, reluctance by owners to accept increased first cost for efficient options, and tendency to design individual systems for worst-case conditions rather than efficiency of an integrated system over the range of expected operating conditions (Vogen et al, 2006).

However, because traditional incentive based utility programs have targeted their energy efficiency program offerings at lighting contractors, HVAC installers, etc. and not toward
design professionals, their traditional marketing techniques did not reach the design professional audience.

To reach this audience, it is essential to take advantage of a critical element of the profession: design professionals must attend continuing education programs to maintain their credentials. Education and accreditation activities are so central to their practice that leveraging continuing education opportunities to provide utility program information is an effective means to increase program participation. In short, the training and education portion of the energy and efficiency program goes where the architects and engineers like to receive information, not necessarily where utilities typically deliver it.

The education and training component of ComEd’s Smart Ideas for Your Business New Construction service targets people who can potentially make energy-related decisions or influence the use of energy. It is a strategy to advance knowledge and technical capabilities and inform a targeted audience about the new construction offering. A group of training attendees is a self-selected, pre-qualified pool of potential program participants. They are actively seeking information about an energy efficiency topic or skill they are not yet capable of doing themselves.

The new construction program uses live training events, presentations at architectural and engineering firms and development of strategic relationships with associations to drive program enrollment and project leads. All of the training offerings are approved courses by the American Institute of Architects (AIA) and the United States Green Building Council (USGBC). By attending the training workshops architects, engineers and LEED Accredited Professionals can meet their mandatory continuing education requirements for licensure. This combination helps fill the project pipeline and provides a quick start approach for the program.

Design professionals and traditional utility trade allies often attend the same training programs as they seek to advance their practice and network with potential customers. Traditional trade allies are a good source for identifying projects with quick energy savings potential (those projects that are well into the design/construction process). Design professionals are a source of future potential projects that can be influenced earlier in the design process. Finally, in terms of changing the commercial construction design paradigm, there is an anecdotal networking benefit from having trade allies and professionals mix at the live events because they learn from each other. Typically there is no interaction in the field—trade allies work under the contractor and have very little contact with the professional design community.

The importance of connecting face-to-face with potential program participants at live events is supported by a recent study co-sponsored by the MPI Foundation, The Event Marketing Institute and George P. Johnson. The EventView 2009 North America “indisputably confirms the live experience as the marketing channel that best accelerates and deepens relationships. Respondents also recognize face-to-face interaction as key to events’ advantage in creating these relationships over other marketing disciplines.”
RESULTS TO DATE
To determine how effective the strategy of integrating an education and training component into ComEd’s *Smart Ideas for Your Business* New Construction service has been, we:

1. Reviewed post-training evaluations (immediately after event)
2. Conducted and analyzed follow up evaluations (7 months and 2 months respectively after event)
3. Analyzed program participation
4. Analyzed correlation between training program participation and behavior change

Training Workshops Offerings
ComEd’s *Smart Ideas for Your Business* New Construction program started in June, 2009 and workshops were offered in June, September and November. Each workshop was a skills-based program presented by experts in their respective fields. All were developed based on ‘Best Practices’ for adult learners. (Laurel, D. 2003)

Below is a summary of the number of training attendees, the number responding to the evaluation and the overall workshop evaluation score. This evaluation was done immediately following each workshop.

<table>
<thead>
<tr>
<th>Date</th>
<th>Training</th>
<th>Attendees/Respondents</th>
<th>Evaluation Score*</th>
</tr>
</thead>
<tbody>
<tr>
<td>6/17/09</td>
<td>Lighting &amp; Daylighting Design with Efficiency</td>
<td>108/58</td>
<td>4.66</td>
</tr>
<tr>
<td>9/23/09</td>
<td>Commissioning &amp; Retro-commissioning</td>
<td>67/61</td>
<td>4.40</td>
</tr>
</tbody>
</table>

*On a scale of 5.0

Training Evaluation
The Energy Center has been using a consistent evaluation protocol for over ten years. The standard program evaluation measures several dimensions of customer satisfaction (e.g. overall, faculty, amount learned, etc.) Over this time, the Energy Center has developed benchmarks for all training scores, and programs that do not meet this satisfaction baseline (currently 4.3 on a 5 point scale) are eliminated or re-designed. The evaluations also measure intent to implement changes. Two of the training workshops received follow-up surveys to assess changed behavior as well as program participation as a result of the training.

Since the value of most education and training lies not in the immediate reactions of trainees, but in changed practices, attitudes, or preparedness, the Energy Center developed customized evaluation methods to meet ComEd’s needs. This customization ensured that the full outcomes of education and training events were captured and documented.

For each training workshop the Energy Center provides a summary report that captures attendee scores. At a minimum the following categories are evaluated:
- Training objectives
Overall grade
Training content
Presentation of content
Training logistics
Learning satisfaction
Implementation of ideas presented

At the two lighting workshops presented in June and November, 2009 participants were asked two questions that measured their intent to explore or implement ideas presented at the training. This is a critical piece of information because it helps measure how effective the training workshop was and serves as a baseline for future evaluations and explorations.

Below is the summary of their responses:
- I picked up ideas my business will explore further - 91% and 85%, respectively answered positively
- I picked up ideas my business will implement - 81% and 68%, respectively answered positively

Follow up Evaluation Survey
Another critical element in evaluating training programs is to determine behavior changes and program participation as a result of the training offerings. The Energy Center implemented a follow-up survey with attendees from the two lighting training workshops. We selected the lighting programs because high efficiency lighting projects are a cornerstone of all new construction programs, especially those that have just been launched. High performance lighting projects provide a significant portion of the electricity savings goals in a compressed time frame—on average 6-12 months as opposed to the average new construction project timeframe of 12-30 months.

Additionally, lighting is a highly nuanced, design driven energy efficiency measure where the educational component can be tailored to address that perspective. By aligning the lighting training with the unique traits of the design professional community; focusing on a reduction in total lighting power densities (watts per square foot) instead of lighting technology; and providing achievable targets to encourage adoption has helped build the pipeline of projects and quick savings in the new construction program’s first year. All of the projects in the program have addressed lighting as an energy efficiency strategy among other measures.

An on-line follow-up survey was sent to all qualified participants. Utility representatives, including program managers were removed from the list in order to focus on those who specify, design and implement lighting projects in the field. Please note results summary reflects a portion of the questions asked; full summary report is available on request.

Survey Evaluation Results
The follow-up survey for attendees of June's Lighting and Daylighting Design training had responses from 13 of the 103 attendees (12.6% response rate) and November’s
Energy Efficient Lighting training had responses from 14 of the 66 attendees (21.2% response rate).

Below are select questions and responses from the follow up evaluation.

**Question 1:** Which of the following statements best reflects whether and how you applied the training information in your job?

<table>
<thead>
<tr>
<th>Response</th>
<th>June 2009</th>
<th>November 2009</th>
</tr>
</thead>
<tbody>
<tr>
<td>Didn’t do anything with the information presented</td>
<td>0%</td>
<td>0%</td>
</tr>
<tr>
<td>Filed away for future reference</td>
<td>15.4%</td>
<td>21.4%</td>
</tr>
<tr>
<td>Passed along ideas/information to colleagues</td>
<td>46.2%</td>
<td>35.7%</td>
</tr>
<tr>
<td>Tried out an idea I picked up</td>
<td>15.4%</td>
<td>0%</td>
</tr>
<tr>
<td>Made an on-going change to my approach to lighting</td>
<td>23.1%</td>
<td>42.9%</td>
</tr>
</tbody>
</table>

**Question 2:** How influential was the training in your decision to try this idea or make a change?

<table>
<thead>
<tr>
<th>Response</th>
<th>June 2009</th>
<th>November 2009</th>
</tr>
</thead>
<tbody>
<tr>
<td>Provided a small nudge</td>
<td>0%</td>
<td>16.7%</td>
</tr>
<tr>
<td>Was a significant factor among several</td>
<td>100%</td>
<td>66.7%</td>
</tr>
<tr>
<td>Played the biggest single role</td>
<td>0%</td>
<td>16.7%</td>
</tr>
<tr>
<td>Don't know</td>
<td>0%</td>
<td>0%</td>
</tr>
</tbody>
</table>

**Question 3:** How likely is it that you will apply information from the training in the future?

<table>
<thead>
<tr>
<th>Response</th>
<th>June 2009</th>
<th>November 2009</th>
</tr>
</thead>
<tbody>
<tr>
<td>Very likely</td>
<td>25%</td>
<td>50%</td>
</tr>
<tr>
<td>Somewhat likely</td>
<td>62.5%</td>
<td>50%</td>
</tr>
<tr>
<td>Very unlikely</td>
<td>12.5%</td>
<td>0%</td>
</tr>
<tr>
<td>Don't know</td>
<td>0%</td>
<td>0%</td>
</tr>
</tbody>
</table>

**Question 4:** How influential were other aspects of ComEd's *Smart Ideas for Your Business* program (incentives, program information, etc.) in your decision to try this idea?

<table>
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<tbody>
<tr>
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</tr>
<tr>
<td>Played the biggest single role</td>
<td>0%</td>
<td>16.7%</td>
</tr>
<tr>
<td>Don't know</td>
<td>50%</td>
<td>0%</td>
</tr>
</tbody>
</table>

While the response rate was relatively low the given results suggest that the training program is contributing to market transformation. The results show that the likelihood of applying the information gained from the training to future action is extremely likely. Follow up research will continue with the next level of questions to help determine if intent becomes reality.
PROGRAM PARTICIPATION AND RESULTS
Each week program participation is measured by applications accepted and received, MWh reserved and installed and incentives paid (see graphs below from February 13, 2010). This gives a clear picture of how the program is doing towards meeting its savings goals. The program is on track to meet its reserved goal by the end of February and the installed goal by the end of April. The reserved goal reflects projects with technical assistance completed and energy measures agreed upon. Installed goals are projects completed with on-site verification to ensure energy measures were installed.
The new construction offering has to overcome many challenges to meet its goals:

1. In 2008 Northern Illinois entered the DSM market with its first programs, so there was no awareness of locally available incentives to support energy efficiency.

2. Program goals required energy savings from new construction projects in the first year. This is problematic because the average new construction project timeline spans 12-30 months. Many of the projects accepted in 2009 will not be complete until 2011.

3. An increasingly stringent code (IECC 2009) has raised the baseline for the program which simultaneously reduces potential energy savings and increases the cost to achieve remaining savings measures.

4. Incentives are limited to electric (kWh) savings. (Refer to graph 3 – Incentives.)

5. Lastly, the economic recession has slowed the new construction market by constricting available capital and increasing commercial vacancies (which reduces the need for new facilities). The savings goals are appropriate given the market conditions. (Refer to graph 1 – MWh.)

Despite the hardships, the new construction program accepted 30 new projects for the first year, and has an additional 35 projects in the pipeline for the second year. (Refer to graph 2 – Applications.)

The integrated education and training component of the program provides additional support toward meeting program goals by raising awareness of the benefits of energy efficiency in the design community. Where incentives provide direct influence (money) for achieving efficiency, education and training provides the indirect influence (behavioral change) to achieve the goals. To further leverage limited resources the education and training offerings have used both local and national expertise and partnered with established market leaders with like minded goals. For example, the American Society of Heating, Refrigeration, and Air-conditioning Engineers, the American Institute of Architects, United States Green Building Council, Illinois Department of Commerce
and Economic Opportunity, and Illinois Clean Energy Foundation have all contributed to promoting the programs, trainings, and services for the benefit of their constituents.

**Correlation between training and program participation**

Tracking program activity and performance is extremely important and extremely challenging particularly for a new construction program; however the evaluation results to date are very encouraging. 337 total people have attended training workshops including attendees from six firms with a total of 11 projects in the New Construction program.

**CONCLUSION**

Education and training is a powerful tool that can help meet both short term energy savings goals and longer term market transformation goals. It has proved particularly effective in programs targeting energy savings in new building construction.

ComEd’s *Smart Ideas for Your Business* New Construction program employs education and training to drive program participation. It offers a series of technical training workshops, presentations at architectural and engineering firms, and materials that complement the design assistance and incentives offered through the program. The combination of these interventions is the framework for market transformation. Program participants learn the strategies, skills and techniques that will help them create more energy efficient buildings in the future, long after ComEd has ceased to offer incentives.

In year three of the New Construction program (starting June 2010) five more training workshops will be offered along with the design assistance and program incentives. New construction projects in the pipeline now will be completed, giving opportunities to document their results and to encourage additional projects to be submitted to the program. Additional follow-up evaluation will also be conducted to determine behavior change as a result of the training efforts. These results will be critical as we examine the success of the program and identify changes needed to measure the long term market effects.

**References:**


